

Alaska's Economy: How should we interpret the data?

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Outline

- 1 General Overview: Let's start with where we all agree
 - Alaska over the years
 - Private sector decline: Wave 1
 - Government
 - Private sector: Wave 2
- 2 Regional dimension: vulnerability by borough
- 3 What can we say about the near future?
 - Where do we go from here?
- 4 Uncertainty

What about now? Alaska's situation in numbers

Alaska's Fiscal and Economic Situation by the numbers

	Budget and economy				
	2013	2014	2015	2016	2017
Unrestricted GF revenues	6.9	5.39	2.25	1.53	1.64
Wage and Salary Employment	335,366	336,640	338,262	332,138	324,498

General Overview: Let's start with where we all agree

Regional dimension: vulnerability by borough

What can we say about the near future?

Uncertainty

Alaska over the years

Private sector decline: Wave 1

Government

Private sector: Wave 2

Alaska's spending

Condensed Budget Comparison FY2015, FY2017, FY2018

	Unrestricted General Fund			Unrestricted General Fund			
	FY2015 Management Plan	FY2017 Management Plan	FY2018 Enacted	Difference Between FY2015 MP and FY2018 Enacted		Difference Between FY2017 MP and FY2018 Enacted	
Agency Operations	\$ 2,283.4	\$ 1,899.0	\$ 1,765.2	\$ (518.2)	-22.7%	\$ (133.8)	-7.0%
K-12 and Other Education Formula	\$ 1,351.5	\$ 1,255.1	\$ 1,267.6	\$ (83.9)	-6.2%	\$ 12.5	1.0%
Medicaid Formula	\$ 693.0	\$ 580.2	\$ 564.2	\$ (128.8)	-18.6%	\$ (15.9)	-2.7%
Other Formula	\$ 175.1	\$ 144.0	\$ 135.6	\$ (39.5)	-22.6%	\$ (8.4)	-5.8%
Total Agency	\$ 4,503.0	\$ 3,878.3	\$ 3,732.6	\$ (770.4)	-17.1%	\$ (145.7)	-3.8%
Tax Credits, Debt, Retirement, Etc.	\$ 979.9	\$ 384.1	\$ 455.6	\$ (524.3)	-53.5%	\$ 71.5	18.6%
Operating Without Dividend	\$ 5,483.0	\$ 4,262.4	\$ 4,188.2	\$ (1,294.7)	-23.6%	\$ (74.1)	-1.7%
Dividend	\$ 1,342.0	\$ 695.7	\$ 760.0	\$ (582.0)	-43.4%	\$ 64.4	9.3%
Total Operating	\$ 6,825.0	\$ 4,958.0	\$ 4,948.2	\$ (1,876.7)	-27.5%	\$ (9.8)	-0.2%

Conservative estimates

- Revenues for FY 2018 are supposed to be around 1.8 billion dollars
- Using the expenditure amounts from the previous slide, which are conservative, and a 115 million capital budget means the state has a minimum of 2.5 billion dollars in deficit.
- This does not account for the need to pay a dividend of around 700 million dollars.

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Dimensions of change

- Alaska has considerably changed along almost all dimensions.
- Quality of life has improved significantly.
- Alaskans are richer, more likely to own a home, and less likely to be male than 50 years ago.

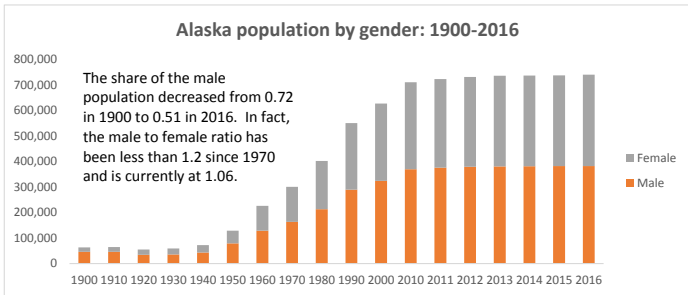
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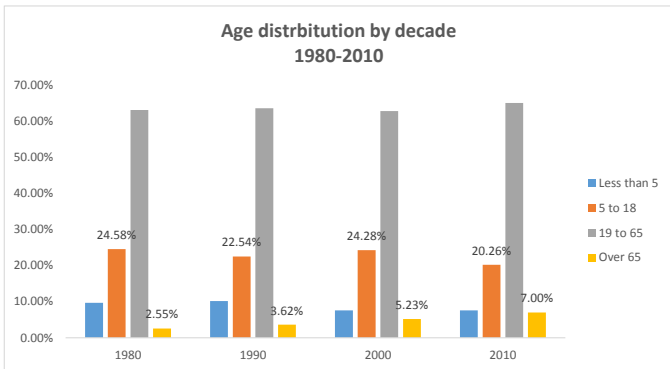
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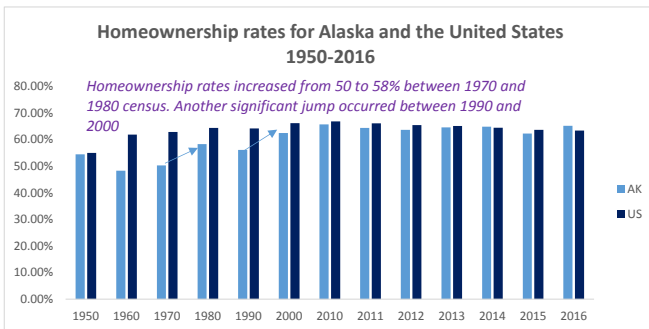
Does Alaska still have considerably more men?



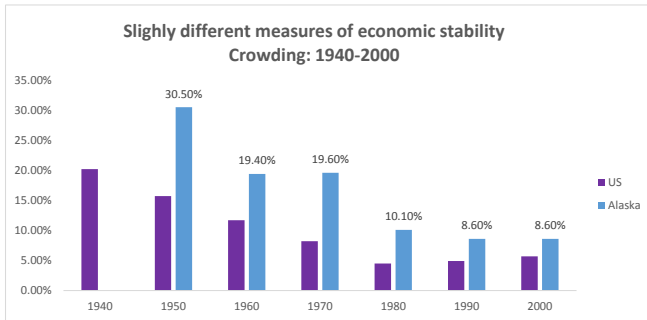
What about the age distribution?



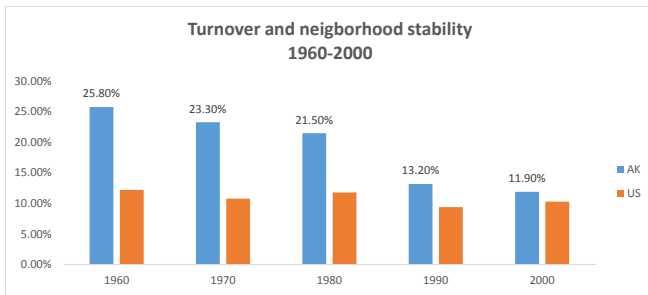
Alaska evolution: homeownership



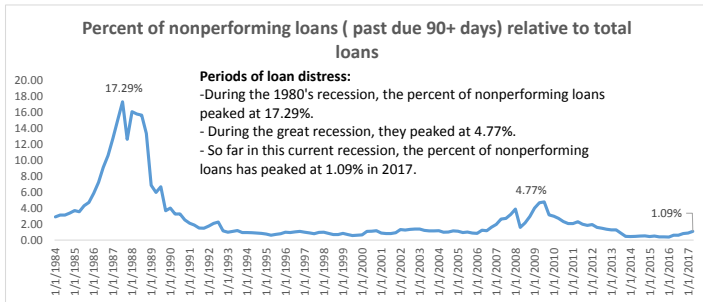
Alaska evolution: crowding



Alaska evolution: neighborhood stability

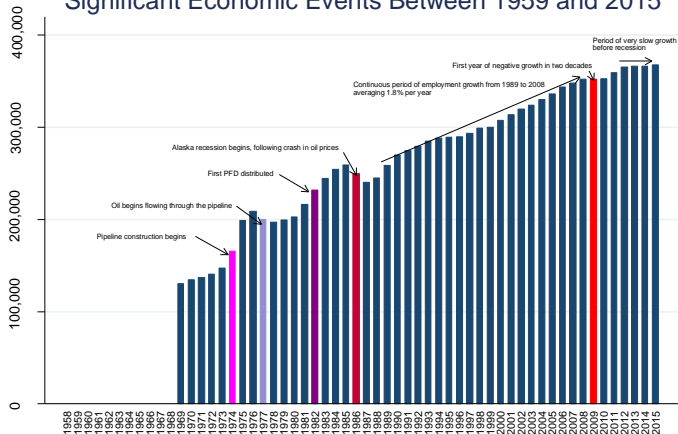


Nonperforming loans: Now and Then

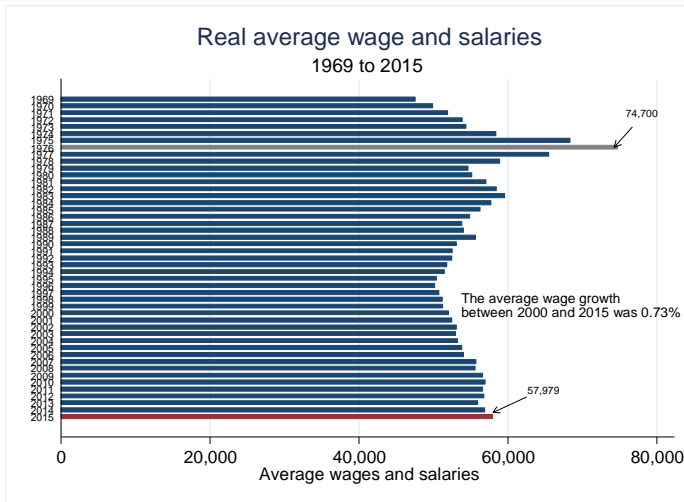


Major events

Wage and Salary Employment in Alaska Significant Economic Events Between 1959 and 2015



What about wages?

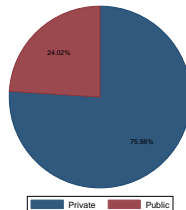


General Overview: Let's start with where we all agree
Regional dimension: vulnerability by borough
What can we say about the near future?
Uncertainty

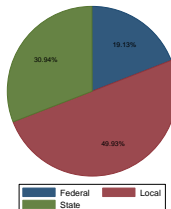
Alaska over the years
Private sector decline: Wave 1
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Private sector: Wave 2

What does Alaska's economic breakdown look like?

Breakdown of the Alaska Economy
2016



Breakdown of Alaska's Public Sector
2016



What do we know about the current economic situation?

- We are in the middle of the second year of the recession.
- The contraction has spread from Oil and Gas, Construction, and Government to the rest of the economy in this last year.
- Most boroughs and census areas are feeling the squeeze.

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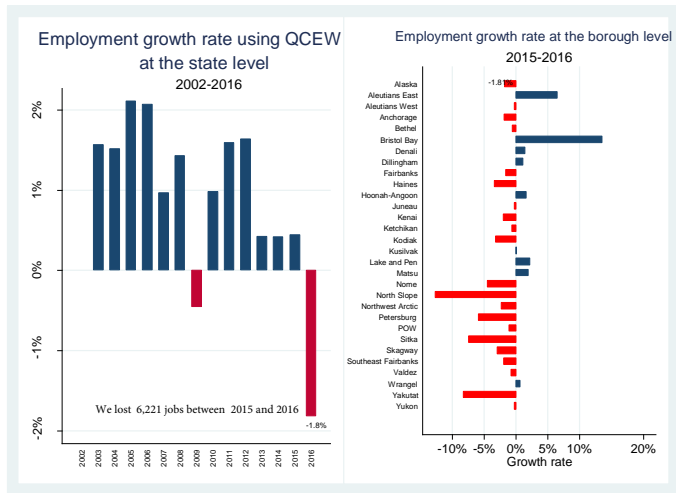
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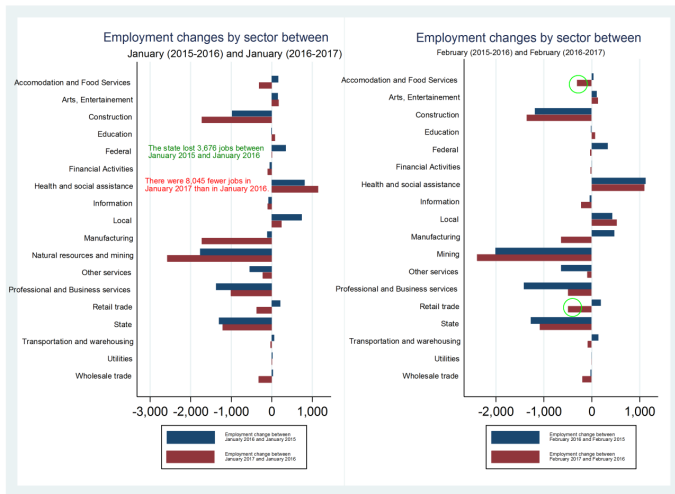
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Basic picture: Economic contraction



Inside the numbers



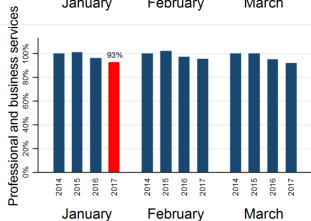
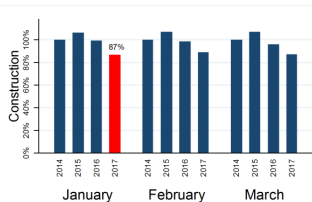
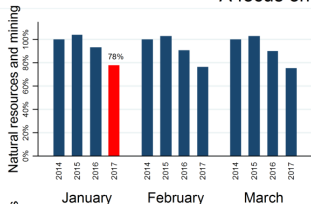
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How are the hardest hit sectors doing relative to 2014?

Employment declines between 2014 and 2017

A focus on the first wave



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Alaska over the years 2

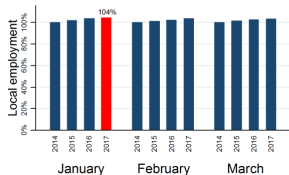
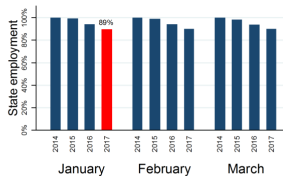
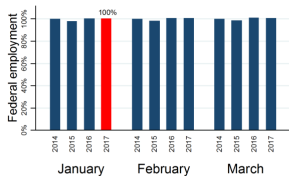
Private sector decline: Wave 1

Government

Private sector: Wave 2

How is Government doing relative to 2014?

Government employment
2014-2017

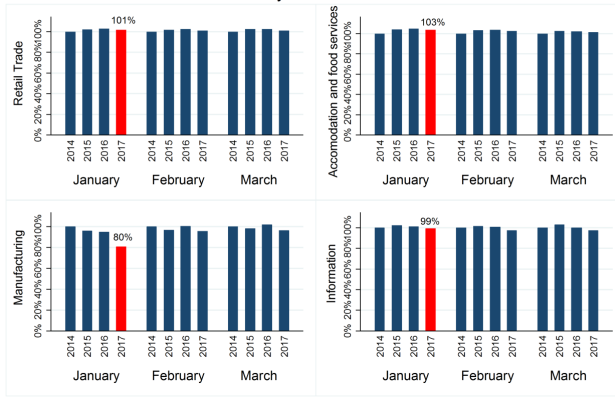


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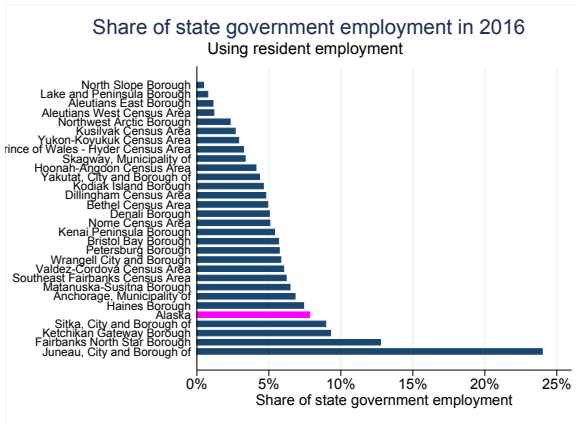
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How are spending dependent sectors doing relative to 2014?

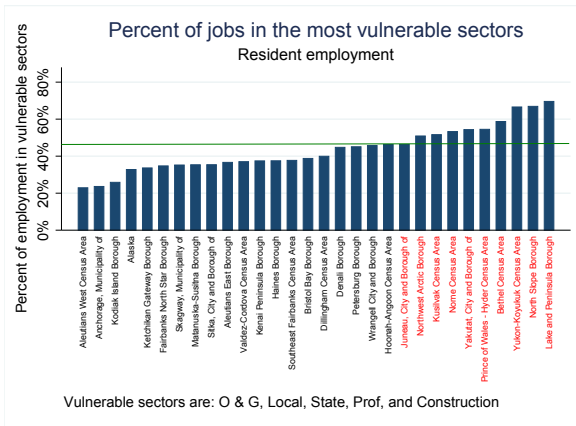
Sectoral employment
Secondary wave: 2014-2017



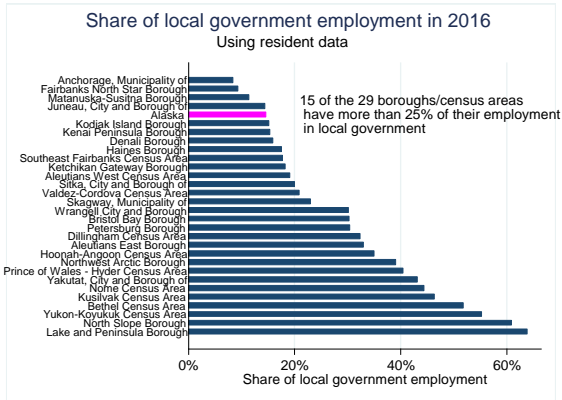
State government



Relative vulnerability



Local government



Can localities replace state dollars?

Borough name	State dollars	Number of residents	Tax amount per person
Anchorage	74,331,607	298,666	248
Aleutians East Borough	1,040,664	3,047	342
Borough of Juneau	36,574,789	33,277	1,099
Bristol Bay Borough	4,323,620	887	4,874
Borough of Sitka	15,088,635	8,929	1,690
Borough of Wrangell	2,819,638	2,442	1,155
Borough of Yakutat	1,321,017	613	2,155
Denali Borough	844,961	1,781	474
Fairbanks North Star Borough	27,470,931	98,645	278
Haines Borough	4,355,440	2,493	1,747
Kenai Peninsula Borough	21,704,735	57,763	376
Ketchikan Gateway Borough	4,154,678	13,778	302
Kodiak Island Borough	10,332,739	13,819	748
Lake and Peninsula Borough	3,300,079	1,668	1,978
Matanuska-Susitna Borough	33,277,044	100,178	332
North Slope Borough		10,420	
Northwest Arctic Borough	17,892,275	7,889	2,268
Skagway		1,039	
Petersburg Borough			

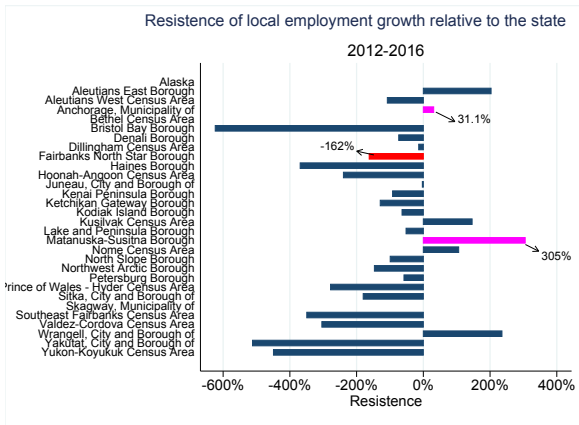
How resilient are different boroughs to the state economic decline?

- Since of interest is how different regions (or localities or cities) are affected by a common recession, a particular type of expected or 'counterfactual' reaction suggests itself, namely, the resistance of the state economy.

$$(\Delta E_r^{(t+k)})^e = \sum_i (g_N)^{(t+k)} E_{ir}^t \rightarrow \text{this develops a counterfactual} \quad (1)$$

$$Resis_r = (\Delta E_r^{(contraction)} - (\Delta E_r^{(Contraction)^{(expected)}}) / |(\Delta E_r^{(Contraction)^{(expected)}})| \quad (2)$$

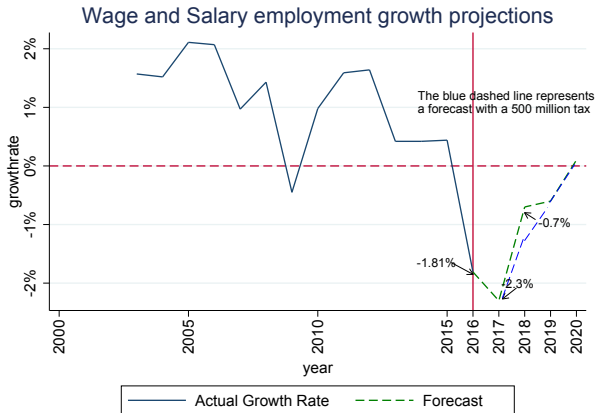
Resilience



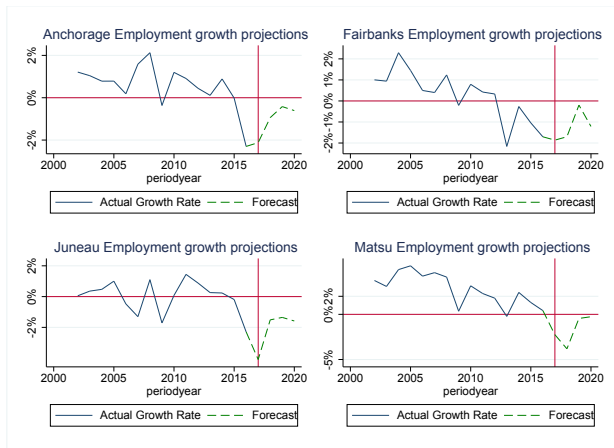
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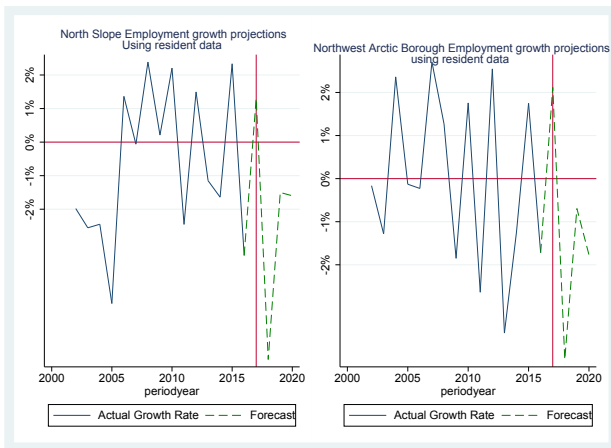
Preliminary projections



Anchorage, Fairbanks, Matsu, and Juneau



Far north



Does the economic literature address uncertainty?

- Baker, Bloom, and Davis (2013) construct a novel index of economic policy based on a diverse array of metrics, performing tests of the index's validity through a human audit of 3,500 newspaper sources and other common-sense measures.
- They find that the increase in policy uncertainty that followed the onset of the Great Recession had significant negative effects on aggregate investment and on employment as well as on consumption expenditures.

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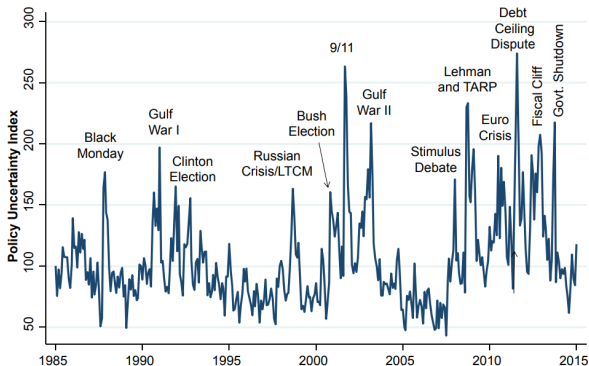
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Anything interesting?

- Matching firm-level data with the data series of this index, Gulen and Ion (2013) find that economic policy uncertainty can explain up to 32% of the drop in corporate investment over the 2007-2009 time period.

Index in pictures

Figure 1: Economic Policy Uncertainty Index for the US, 1985 to 2014



Notes: Index reflects scaled monthly counts of articles containing 'uncertain' or 'uncertainty', 'economic' or 'economy', and one or more policy relevant terms: 'regulation', 'federal reserve', 'deficit', 'congress', 'legislation', or 'white house'. The series is normalized to mean 100 from 1985-2009 and based on queries run on 2 February, 2015 for the USA Today, Miami Herald, Chicago Tribune, Washington Post, LA Times, Boston Globe, SF Chronicle, Dallas Morning News, NY Times, and the Wall Street Journal.

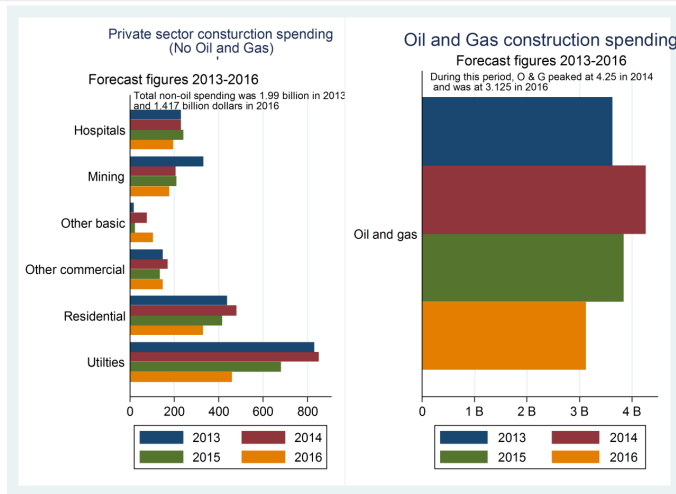
What about uncertainty at the state level?

- Gao and Qi (2012) find that municipal bonds issued by state governments immediately before a gubernatorial election pay a premium of 6 to 8 basis points due to this electoral proximity.
- Jens (2013) estimates the investment-suppressing effect of a gubernatorial election on the state-level investment during the quarter of the election at between 5% and 15% depending on the subsample, with the closeness of an election exacerbating the decline.

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Let's talk about Alaska's Investments



Construction spending in billions

	2012	2013	2014	2015	2016	2017
Private						
Oil and gas	3.152	3.638	4.255	3.84	3.125	2.43
Mining	0.34	0.33	0.205	0.21	0.18	0.187
Other basic	0.01	0.02	0.076	0.025	0.104	0.13
Utilities	0.794	0.83	0.851	0.68	0.459	0.498
Hospitals	0.325	0.229	0.23	0.24	0.195	0.336
Other commercial	0.12	0.15	0.17	0.135	0.15	0.15
Residential	0.4	0.44	0.48	0.415	0.329	0.277
Public						
National defense	0.46	0.209	0.395	0.435	0.552	0.635
Highways	0.585	0.824	0.765	0.755	0.705	0.629
Airports	0.375	0.479	0.425	0.465	0.387	0.37
Alaska railroad	0.055	0.024	0.023	0.025	0.026	0.022
Denali	0.02	0.013	0.009	0.01	0.01	0
Education	0.408	0.497	0.477	0.465	0.406	0.212
Other federal	0.207	0.245	0.3	0.255	0.253	0.255
Other state	0.474	0.45	0.515	0.555	0.422	0.322
	<u>7.725</u>	<u>8.378</u>	<u>9.176</u>	<u>8.51</u>	<u>7.303</u>	<u>6.453</u>

How much is uncertainty costing Alaska?

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- Using the 5 to 15% estimated by (Jens 2013), we would conclude that the direct effects of policy uncertainty is costing the state somewhere between 200 and 600 million in private capital spending.

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Output Multiplier of these reductions

Code	<u>Sector Description</u>	<u>Multiplier</u>
52	Construction of new health care structures	1.91
53	Construction of new manufacturing structures	1.93
54	Construction of new power and communication structures	2.00
55	Construction of new educational and vocational structures	1.94
56	Construction of new highways and streets	2.07
57	Construction of new commercial structures, including farm structures	1.95
58	Construction of other new nonresidential structures	2.03
59	Construction of new single-family residential structures	2.10
60	Construction of new multifamily residential structures	2.19
61	Construction of other new residential structures	2.15
62	Maintenance and repair construction of nonresidential structures	2.07
63	Maintenance and repair construction of residential structures	2.12
64	Maintenance and repair construction of highways, streets, bridges, and tunnels	2.17

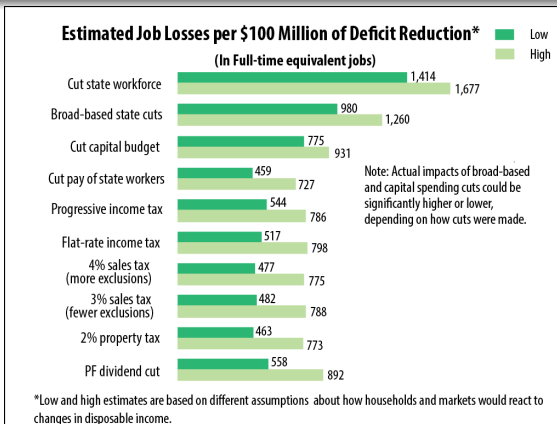
How many jobs is uncertainty costing the state?

- Every 100 million dollars of private construction generates somewhere between 750 and 1200 jobs.
- What does this tell us about the legislature's decisions?

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How does uncertainty compare with other deficit reduction measures?



Are there gains to waiting?

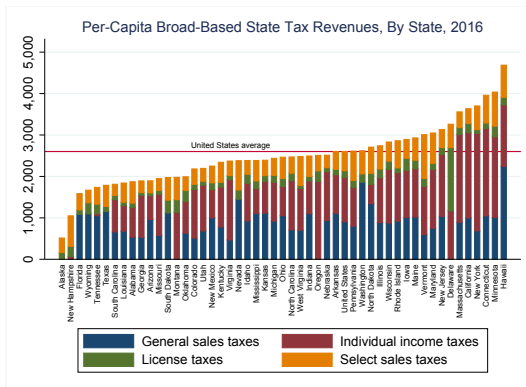
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- In the long run, uncertainty can have structural implications as it affects the extensive as well as the intensive margin.

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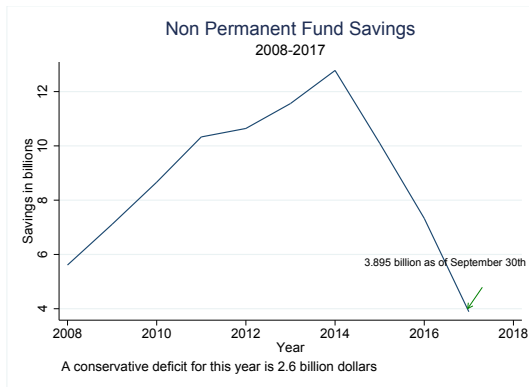
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How does Alaska compare in terms of taxes?



Non Permanent Fund Savings



What does this tell us?

- Non-permanent fund savings are exhausted.
- Structured use of the permanent fund coupled with a tax shrinks the gap considerably.
- The economy in 2018 will be in a much better position to absorb the tax.
- The decline in investment due to uncertainty is of similar magnitude to the declines in activity due to taxes. Waiting, therefore, provides no value to the state.

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